

Senate, April 8, 1998. The Committee on Judiciary reported through SEN. WILLIAMS, 29th DIST., Chairman of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING COMMERCIAL AND CUSTOMER-FORMULA FEEDS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) As used in sections 1 to 12,  
2 inclusive, of this act:

3 (1) "Person" means an individual,  
4 partnership, corporation or association;

5 (2) "Distribute" means to offer for sale,  
6 sell, exchange or barter, or to supply, furnish or  
7 otherwise provide;

8 (3) "Distributor" means any person who  
9 distributes;

10 (4) "Commercial feed" means all materials  
11 which are distributed or intended for distribution  
12 for use as feed or for mixing in feed, but does  
13 not means (A) unmixed whole seeds and physically  
14 altered entire unmixed seeds, when such whole or  
15 physically altered seeds are not chemically  
16 changed or are not adulterated within the meaning  
17 of section 5 of this act, and (B) commodities such  
18 as hay, straw, stover, silage, cobs, husks, hulls  
19 and individual chemical compounds or substances  
20 when such commodities, compounds or substances are  
21 not intermixed with other materials, and are not

22 adulterated within the meaning of section 5 of  
23 this act;

24 (5) "Feed ingredient" means each of the  
25 constituent materials making up a commercial feed;

26 (6) "Mineral feed" means a commercial feed  
27 intended to supply primarily mineral elements or  
28 inorganic nutrients;

29 (7) "Drug" means any substance intended for  
30 use in the diagnosis, cure, mitigation, treatment  
31 or prevention of disease in animals other than  
32 natural persons and substances other than feed  
33 intended to affect the structure or any function  
34 of the animal body;

35 (8) "Customer-formula feed" means commercial  
36 feed which consists of a mixture of commercial  
37 feeds or feed ingredients each batch of which is  
38 manufactured according to the specific  
39 instructions of the final purchaser;

40 (9) "Manufacture" means to grind, mix or  
41 blend or further process a commercial feed for  
42 distribution;

43 (10) "Brand name" means any word, name,  
44 symbol or device, or any combination thereof,  
45 identifying the commercial feed of a distributor  
46 or registrant and distinguishing it from that of  
47 others;

48 (11) "Product name" means the name of the  
49 commercial feed which identifies it as to kind,  
50 class or specific use;

51 (12) "Label" means a display of written,  
52 printed or graphic matter upon or affixed to the  
53 container in which a commercial feed is  
54 distributed, or on the invoice or delivery slip  
55 with which a commercial feed is distributed;

56 (13) "Labeling" means any written, printed or  
57 graphic matter (A) upon a commercial feed or any  
58 of its containers or wrapper, or (B) accompanying  
59 such commercial feed;

60 (14) "Ton" means a net weight of two thousand  
61 pounds avoirdupois;

62 (15) "Per cent" or "percentages" means  
63 percentages by weights;

64 (16) "Official sample" means a sample of feed  
65 taken by the Commissioner of Agriculture, or his  
66 designee, in accordance with the provisions of  
67 section 8 of this act;

68 (17) "Contract feeder" means a person who, as  
69 an independent contractor, feeds commercial feed

70 to animals pursuant to a contract whereby such  
71 commercial feed is supplied, furnished or  
72 otherwise provided by such person and whereby such  
73 person's remuneration is determined all or in part  
74 by feed consumption, mortality, profits or amount  
75 or quality of product;

76 (18) "Pet food" means any commercial feed  
77 prepared and distributed for consumption by pets;

78 (19) "Pet" means any domesticated animal  
79 normally maintained in or near the household of  
80 the owner thereof;

81 (20) "Specialty pet food" means any  
82 commercial feed prepared and distributed for  
83 consumption by specialty pets;

84 (21) "Specialty pet" means any domesticated  
85 animal pet normally maintained in a cage or tank,  
86 such as, but not limited to, gerbils, hamsters,  
87 canaries, psittacine birds, mynahs, finches,  
88 tropical fish, goldfish, snakes and turtles;

89 (22) "Quantity statement" means the net  
90 weight (mass), net volume (liquid or dry) or  
91 count;

92 (23) "Commissioner" means the Commissioner of  
93 Agriculture; and

94 (24) "Director" means the director of the  
95 Connecticut Agricultural Experiment Station.

96 Sec. 2. (NEW) (a) No person shall manufacture  
97 a commercial feed in this state unless he has  
98 filed with the Commissioner of Agriculture on  
99 forms provided by the commissioner, his name,  
100 place of business and location of each  
101 manufacturing facility in this state.

102 (b) No person shall distribute in this state  
103 a commercial feed, except a customer-formula feed,  
104 which has not been registered pursuant to the  
105 provisions of this section. The application for  
106 registration shall be submitted in the manner  
107 prescribed by the commissioner. Upon approval by  
108 the commissioner the registration shall be issued  
109 to the applicant. All registrations shall expire  
110 on the thirty-first day of December of each year.

111 (c) The commissioner may refuse registration  
112 of any commercial feed not in compliance with the  
113 provisions of sections 1 to 12, inclusive, of this  
114 act and cancel any registration subsequently found  
115 not to be in compliance with any provision of this  
116 act provided no registration shall be refused or  
117 canceled unless the registrant is given an

118 opportunity to be heard before the commissioner  
119 and to amend his application in order to comply  
120 with the requirements of sections 1 to 12,  
121 inclusive, of this act.

122 Sec. 3. (NEW) (a) A commercial feed shall be  
123 labeled as provided in this section.

124 (b) In case of a commercial feed, except a  
125 customer-formula feed, the feed shall be  
126 accompanied by a label bearing the following  
127 information: (1) The quantity statement; (2) the  
128 product name and the brand name, if any, under  
129 which the commercial feed is distributed; (3) the  
130 guaranteed analysis stated in such terms as the  
131 Commissioner of Agriculture, by regulation adopted  
132 in accordance with the provisions of chapter 54 of  
133 the general statutes, determines is required to  
134 advise the user of the composition of the feed or  
135 to support claims made in the labeling. In all  
136 cases the substances or elements shall be  
137 determinable by laboratory methods such as the  
138 methods published by the Association of Analytical  
139 Chemists International; (4) the common or usual  
140 name of each ingredient used in the manufacture of  
141 the commercial feed provided the commissioner, by  
142 regulation adopted in accordance with the  
143 provisions of chapter 54 of the general statutes,  
144 may permit the use of a collective term for a  
145 group of ingredients which perform a similar  
146 function, or he may exempt such commercial feeds,  
147 or any group thereof, from the requirement of an  
148 ingredient statement if he finds that such  
149 statement is not required in the interest of  
150 consumers; (5) the name and principal mailing  
151 address of the manufacturer or the person  
152 responsible for distributing the commercial feed;  
153 (6) adequate directions for use for all commercial  
154 feeds containing drugs and for such other feeds as  
155 the commissioner may require by regulation as  
156 necessary for their safe and effective use; and  
157 (7) such precautionary statements as the  
158 commissioner by regulation determines are  
159 necessary for the safe and effective use of the  
160 commercial feed.

161 (c) In the case of a customer-formula feed,  
162 the feed shall be accompanied by a label, invoice,  
163 delivery slip or other shipping document bearing  
164 the following information: (1) The name and  
165 address of the manufacturer; (2) the name and

166 address of the purchaser; (3) the date of  
167 delivery; (4) the product name and quantity  
168 statement of each commercial feed and each other  
169 ingredient used in the mixture; (5) adequate  
170 directions for use for all customer-formula feeds  
171 containing drugs and for such other feeds as the  
172 commissioner may require by regulation as  
173 necessary for their safe and effective use; (6)  
174 the directions for use and precautionary  
175 statements as required by regulation; (7) if the  
176 feed contains a drug, (A) the purpose of the drug  
177 or the claim statement, and (B) the established  
178 name of each active drug ingredient and the amount  
179 of each drug used in the final mixture expressed  
180 in accordance with applicable regulations.

181 Sec. 4. (NEW) A commercial feed shall be  
182 deemed to be misbranded:

183 (1) If its labeling is false or misleading in  
184 any way;

185 (2) If it is distributed under the name of  
186 another commercial feed;

187 (3) If it is not labeled as required in  
188 section 3 of this act;

189 (4) If it purports to be or is represented as  
190 a commercial feed, or if it purports to contain or  
191 is represented as containing a commercial feed  
192 ingredient, unless such commercial feed or feed  
193 ingredient conforms to the definition, if any,  
194 prescribed by regulation by the Commissioner of  
195 Agriculture; or

196 (5) If any word, statement or other  
197 information required by or under authority of this  
198 act to appear on the label or labeling is not  
199 prominently placed thereon with such  
200 conspicuousness, compared with other words,  
201 statements, designs or devices in the labeling and  
202 in such terms as to render it likely to be read  
203 and understood by the ordinary individual under  
204 customary conditions of purchase and use.

205 Sec. 5. (NEW) A commercial feed shall be  
206 deemed to be adulterated: (1) If it bears or  
207 contains any poisonous or deleterious substance  
208 which may render it injurious to health, except  
209 that, if the substance is not an added substance,  
210 the feed shall not be considered adulterated under  
211 this section if the quantity of such substance in  
212 the feed does not ordinarily render it injurious  
213 to health; (2) if it bears or contains any added

214 poisonous, added deleterious or added nonnutritive  
215 substance which is unsafe within the meaning of  
216 Section 406 of the federal Food, Drug and Cosmetic  
217 Act, other than one which is (A) a pesticide  
218 chemical in or on a raw agricultural commodity or  
219 (B) a food additive; (3) if it is, or bears or  
220 contains any food additive which is unsafe within  
221 the meaning of Section 409 of the federal Food,  
222 Drug and Cosmetic Act; (4) if it is a raw  
223 agricultural commodity and it bears or contains a  
224 pesticide chemical which is unsafe within the  
225 meaning of Section 408(a) of the federal Food,  
226 Drug and Cosmetic Act except that, if a pesticide  
227 chemical has been used in or on a raw agricultural  
228 commodity in conformity with an exemption granted  
229 or a tolerance prescribed under Section 408 of the  
230 federal Food, Drug and Cosmetic Act and such raw  
231 agricultural commodity has been subjected to  
232 processing such as canning, cooking, freezing,  
233 dehydrating or milling, the residue of such  
234 pesticide chemical remaining in or on such  
235 processed feed shall not be deemed unsafe if such  
236 residue in or on the raw agricultural commodity  
237 has been removed to the extent possible in good  
238 manufacturing practice and the concentration of  
239 such residue in the processed feed is not greater  
240 than the tolerance prescribed for the raw  
241 agricultural commodity unless the feeding of such  
242 processed feed will result or is likely to result  
243 in a pesticide residue in the edible product of  
244 the animal which is unsafe within the meaning of  
245 Section 408(a) of the federal Food, Drug and  
246 Cosmetic Act; (5) if it is, or bears or contains,  
247 any color additive which is unsafe within the  
248 meaning of Section 706 of the federal Food, Drug  
249 and Cosmetic Act; (6) if it is, or bears or  
250 contains, any new animal drug which is unsafe  
251 within the meaning of Section 512 of the federal  
252 Food, Drug and Cosmetic Act; (7) if it consists in  
253 whole or in part of any filthy, putrid or  
254 decomposed substance, or if it is otherwise unfit  
255 for feed; (8) if it has been prepared, packed or  
256 held under unsanitary conditions whereby it may  
257 have become contaminated with filth, or whereby it  
258 may have been rendered injurious to health; (9) if  
259 it is, in whole or in part, the product of a  
260 diseased animal or of an animal which has died  
261 otherwise than by slaughter which death has

262 rendered the product unsafe within the meaning of  
263 Section 402(a)(1) or (2) of the federal Food, Drug  
264 and Cosmetic Act; (10) if its container is  
265 composed, in whole or in part, of any poisonous or  
266 deleterious substance which may render the  
267 contents injurious to health; (11) if it has been  
268 intentionally subjected to radiation, unless the  
269 use of the radiation was in conformity with the  
270 regulation or exemption in effect pursuant to  
271 Section 409 of the federal Food, Drug and Cosmetic  
272 Act; (12) if any valuable constituent has been, in  
273 whole or in part, omitted or abstracted from the  
274 feed or any less valuable substance substituted  
275 for the feed; (13) if its composition or quality  
276 falls below or differs from that which it is  
277 purported or is represented to possess by its  
278 labeling; (14) if it contains a drug and the  
279 methods used in, or the facilities or controls  
280 used for, manufacture, processing, or packaging of  
281 such drug do not conform to current good  
282 manufacturing practice regulations adopted by the  
283 Commissioner of Agriculture, in accordance with  
284 the provisions of chapter 54 of the general  
285 statutes, which shall assure that the drug meets  
286 the requirements of this act as to safety, is  
287 properly identified and has the strength and meets  
288 the quality and purity characteristics which it  
289 purports or is represented to possess. In adopting  
290 such regulations, the commissioner shall adopt the  
291 current good manufacturing practice regulations  
292 for Type A Medicated Articles and Type B and Type  
293 C Medicated Feeds established under authority of  
294 the federal Food, Drug and Cosmetic Act, unless he  
295 determines that they are not appropriate to the  
296 conditions which exist in this state; or (15) if  
297 it contains viable weed seeds in amounts exceeding  
298 the limits which the commissioner shall establish  
299 by such regulations.

300 Sec. 6. (NEW) The following acts or the  
301 causing of such acts within this state are hereby  
302 prohibited:

303 (1) The manufacture or distribution of any  
304 commercial feed that is adulterated or misbranded;  
305 (2) the adulteration or misbranding of any  
306 commercial feed; (3) the distribution of  
307 agricultural commodities such as whole seed, hay,  
308 straw, stover, silage, cobs, husks and hulls,  
309 which are adulterated within the meaning of

310 section 5 of this act; (4) the removal or disposal  
311 of a commercial feed in violation of an order  
312 under section 9 of this act; or (5) the failure or  
313 refusal to register and obtain a license in  
314 accordance with section 2 of this act.

315 Sec. 7. (NEW) On or before July 1, 1999, the  
316 Commissioner of Agriculture shall adopt, in  
317 accordance with the provisions of chapter 54 of  
318 the general statutes, such regulations for  
319 commercial feeds and pet foods as are specifically  
320 authorized in sections 1 to 10, inclusive, of this  
321 act and such other reasonable regulations as may  
322 be necessary for the efficient enforcement of  
323 sections 1 to 10, inclusive, of this act. In the  
324 interest of uniformity the commissioner shall by  
325 such regulations adopt, unless he determines that  
326 they are inconsistent with the provisions of  
327 sections 1 to 10, inclusive, of this act or are  
328 not appropriate to conditions which exist in this  
329 state, the following: (1) The Official Definitions  
330 of Feed Ingredients and Official Feed Terms  
331 adopted by the Association of American Feed  
332 Control Officials and published in the official  
333 publication of that organization, and may  
334 incorporate by reference any provisions, or future  
335 changes to such provisions, which said association  
336 may adopt for the regulation of commercial and  
337 customer-formula feeds and (2) any regulation  
338 promulgated pursuant to the authority of the  
339 federal Food, Drug and Cosmetic Act (USC Section  
340 301, et seq.) provided the commissioner otherwise  
341 has the authority to adopt such regulations. The  
342 commissioner may establish fees in such  
343 regulations to defray the costs of administering  
344 this section.

345 Sec. 8. (NEW) (a) Any employee duly  
346 designated by the Commissioner of Agriculture,  
347 upon presenting appropriate credentials, and a  
348 written notice to the owner, operator or agent in  
349 charge, may (1) enter, during normal business  
350 hours, any factory, warehouse or establishment  
351 within this state in which commercial feeds are  
352 manufactured, processed, packed or held for  
353 distribution, or to enter any vehicle being used  
354 to transport or hold such feeds, and (2) inspect  
355 at reasonable times and within reasonable limits  
356 and in a reasonable manner, such factory,  
357 warehouse, establishment or vehicle and all



358 pertinent equipment, finished and unfinished  
359 materials, containers and labeling. The inspection  
360 may include the verification of only such records  
361 and production and control procedures as may be  
362 necessary to determine compliance with the  
363 regulations established under section 5 of this  
364 act.

365 (b) A separate notice shall be given for each  
366 such inspection but a notice shall not be required  
367 for each entry made during the period covered by  
368 the inspection. Each such inspection shall be  
369 commenced and completed with reasonable  
370 promptness. Upon completion of the inspection, the  
371 person in charge of the facility or vehicle shall  
372 be so notified.

373 (c) If the officer or employee making such  
374 inspection of a factory, warehouse or other  
375 establishment has obtained a sample in the course  
376 of the inspection, upon completion of the  
377 inspection and prior to leaving the premises, he  
378 shall give to the owner, operator or agent in  
379 charge a receipt describing the samples obtained.

380 (d) If the owner of any factory, warehouse or  
381 establishment described in subsection (a) of this  
382 section, or his agent, refuses to admit the  
383 commissioner or his designee to inspect in  
384 accordance with subsections (a) and (b) of this  
385 section, the commissioner may apply to the  
386 Superior Court for a warrant directing such owner  
387 or his agent to submit the premises described in  
388 such warrant.

389 (e) The commissioner or his designee may  
390 enter upon any public or private premises  
391 including any vehicle of transport during regular  
392 business hours to have access to, and to obtain  
393 samples, and to examine records relating to  
394 distribution of commercial feeds.

395 (f) Sampling and analysis shall be conducted  
396 in accordance with methods published by the  
397 Association of Analytical Chemists International,  
398 or in accordance with other generally recognized  
399 methods.

400 (g) The results of all analyses of official  
401 samples shall be forwarded by the director to the  
402 person named on the label and to the purchaser.  
403 When the inspection and analysis of an official  
404 sample indicates a commercial feed has been  
405 adulterated or misbranded and upon request within

406 thirty days following the receipt of the analysis  
407 the director shall furnish to the registrant a  
408 portion of the sample concerned.

409 (h) The commissioner, in determining for  
410 administrative purposes whether a commercial feed  
411 is deficient in any component, shall be guided by  
412 the official sample, as defined in section 1 of  
413 this act and obtained and analyzed as provided in  
414 this section.

415 Sec. 9. (NEW) (a) When the Commissioner of  
416 Agriculture, or his designee, has reasonable cause  
417 to believe any lot of commercial feed is being  
418 distributed in violation of any of the provisions  
419 of sections 1 to 10, inclusive, of this act or any  
420 regulations adopted under sections 1 to 10,  
421 inclusive, of this act, he may issue and enforce a  
422 written or printed withdrawal from distribution  
423 order, warning the distributor not to dispose of  
424 the lot of commercial feed in any manner until  
425 written permission is given by the commissioner or  
426 the Superior Court. The commissioner shall release  
427 the lot of commercial feed so withdrawn when said  
428 provisions and regulations have been complied  
429 with. If compliance is not obtained within thirty  
430 days, the commissioner may begin, or upon request  
431 of the distributor or registrant shall begin,  
432 proceedings for condemnation.

433 (b) Any lot of commercial feed not in  
434 compliance with said provisions and regulations  
435 shall be subject to seizure on complaint of the  
436 commissioner to a court of competent jurisdiction  
437 in the area in which said commercial feed is  
438 located. In the event the court finds said  
439 commercial feed to be in violation of sections 1  
440 to 10, inclusive, of this act and orders the  
441 condemnation of said commercial feed, it shall be  
442 disposed of in any manner consistent with the  
443 quality of the commercial feed and the laws of the  
444 state provided, in no instance shall the  
445 disposition of said commercial feed be ordered by  
446 the court without first giving the claimant an  
447 opportunity to apply to the court for release of  
448 said commercial feed or for permission to process  
449 or relabel said commercial feed to bring it into  
450 compliance with this section.

451 Sec. 10. (NEW) The Commissioner of  
452 Agriculture may cooperate with and enter into  
453 agreements with governmental agencies of this

454 state, other states, agencies of the federal  
455 government and private associations in order to  
456 carry out the purposes and provisions of sections  
457 1 to 12, inclusive, of this act.

458 Sec. 11. (NEW) The Director of the  
459 Connecticut Agricultural Experiment Station shall  
460 publish at least annually a report of the results  
461 of the analyses of official samples of commercial  
462 feeds sold within the state as compared with the  
463 analyses guaranteed in the registration and on the  
464 label.

465 Sec. 12. (NEW) The program of regulation of  
466 commercial and customer-formula feeds established  
467 in sections 1 to 6, inclusive, and sections 8 and  
468 9 of this act shall terminate on July 1, 1999.

469 Sec. 13. (a) Sections 22-118a to 22-118j,  
470 inclusive, of the general statutes are repealed.

471 (b) In codifying the provisions of this act,  
472 the Legislative Commissioners shall delete the  
473 references to section 22-118i that appear in  
474 sections 51-164n and 51-344a of the general  
475 statutes.

476 Sec. 14. This act shall take effect July 1,  
477 1998.

478 ENV COMMITTEE VOTE: YEA 22 NAY 0 JFS C/R JUD

479 JUD COMMITTEE VOTE: YEA 39 NAY 0 JFS

\* \* \* \* \*

"THE FOLLOWING FISCAL IMPACT STATEMENT AND BILL ANALYSIS ARE PREPARED FOR THE BENEFIT OF MEMBERS OF THE GENERAL ASSEMBLY, SOLELY FOR PURPOSES OF INFORMATION, SUMMARIZATION AND EXPLANATION AND DO NOT REPRESENT THE INTENT OF THE GENERAL ASSEMBLY OR EITHER HOUSE THEREOF FOR ANY PURPOSE."

\* \* \* \* \*

**FISCAL IMPACT STATEMENT - BILL NUMBER sSB 411**

STATE IMPACT                      Minimal Cost, Within Budgetary  
Resources, Potential Minimal  
Revenue Loss and Gain, see  
explanation below

MUNICIPAL IMPACT              None

STATE AGENCY(S)              Department of Agriculture,  
Agricultural Experiment Station

**EXPLANATION OF ESTIMATES:**

STATE IMPACT: The workload increase to the Department of Agriculture (DOA)) for additional registrations of commercial feed manufacturers is anticipated to be minimal and handled within existing DOA resources. DOA has been enforcing national regulations administratively for 10 years and this legislation will enable them to adopt them.

Any decrease in revenue due to the elimination of certain fines for violating commercial feed requirements is anticipated to be minimal (maximum fine is \$500).

No change in revenue will result from the potential change in the registration fee since the fee has already been established in regulations and remains at \$40. Any increase due to additional registrations is anticipated to be minimal.

Changes made in the Agricultural Experiment Station's reporting requirements concerning comparison of feeds sampled are anticipated to have no impact since this change would conform to current practice.

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**OLR BILL ANALYSIS**

SSB 411

**AN ACT CONCERNING COMMERCIAL AND CUSTOMER-FORMULA FEEDS**

**SUMMARY:** This bill requires the Department of Agriculture (DOA) to adopt commercial feed and pet food regulations by July 1, 1999 and terminates the statutory commercial feed program on that date.

It modifies the state's existing feed requirements by:

1. modifying existing definitions defining "pet" and "pet food," "specialty pet" and "specialty pet food" (neither of which it uses), and manufacture;
2. requiring in-state commercial feed manufactures to register with the DOA and requiring distributors to register a feed even if it is already registered by another distributor;
3. expanding the feed labeling requirements to include precautionary statements and authorizing the DOA commissioner to adopt regulations regarding the terms used on the label;
4. expanding the definition of adulterated commercial feed;
5. prohibiting feed manufacture or distribution without registration and a license (but it does not establish any such license) and eliminating the fines for feed requirement violations;
6. requiring written notice upon inspection of feed facilities and establishing certain sampling and analysis requirements; and
7. eliminating the Connecticut Agricultural Experiment Station director from the process of adopting definitions of feed ingredients:

The bill authorizes the DOA to enter into agreements with private associations, other states, and the federal government regarding commercial and customer-formula feeds. It continues to require the agricultural station director to publish, at least annually, a comparison of feeds sampled by the state and their label and registration information, but it eliminates the requirement that the report contain production, sales, and use information.

It replaces references to the Association of Official Analytical Chemists with references to the Association of Analytical Chemists International and makes technical changes.

EFFECTIVE DATE: July 1, 1998

#### **FURTHER EXPLANATION**

##### **Sunset and Subsequent Feed Regulation**

The bill sunsets the statutory program regulating commercial and customer-formula feeds on July 1, 1999, and requires the DOA commissioner to adopt regulations necessary to regulate commercial feeds by that date. The regulations must include (1) the definitions adopted by the Association of American Feed Control Officials (substantially similar to the bill's definitions) and any future changes, and (2) feed regulations promulgated under the federal Food, Drug and Cosmetic Act (FDCA) (21 USC Sec. 301, et seq.), unless the DOA determines they are inconsistent or inappropriate.

It eliminates the \$40 registration fee, but allows the DOA to establish fees in regulation to defray the cost of the program.

##### **New and Modified Feed Definitions**

This bill defines "pets" as domesticated animals maintained in or near the owner's household and "pet food" as commercial feed prepared for them. It defines "specialty pets" as domesticated animals maintained in a cage or tank (including gerbils, hamsters, certain birds and fish, and turtles) and "specialty pet food" as commercial feed prepared for them.

The bill eliminates limited liability companies from the definition of "person" (and thereby from the commercial feed registration requirement). It makes technical changes to several definitions.

### **Registering Feeds**

Under current law, commercial feed distributors must register feeds they distribute with DOA, unless someone else already registered them. The bill requires manufactures, in addition to distributors, to register their feeds and eliminates the exception for feeds that are already registered by someone else. It defines "manufacturing" as grinding, mixing, or blending feed for distribution.

### **Feed Labeling Requirements**

**Commercial Feed.** The bill eliminates the requirement that the label state the maximum and minimum percentages of certain chemicals and substances and instead authorizes the commissioner to adopt regulations specifying the terms used in the guaranteed analysis of the feed ingredients. The terms must be sufficient to advise and inform consumers of the ingredients and any claims made on the label. It requires, rather than allows the commissioner to require, directions for use of feeds containing drugs. And it requires precautionary statements as determined necessary by the DOA.

By law, commercial feed labels must also contain the net weight or volume, the name brand, the guaranteed analysis of the contents, the common names of all ingredients, and the name and address of the distributor.

**Customer-Formula Feeds.** By law, customer-formula feeds may be labeled by the invoice and must contain the name and address of the manufacturer and the purchaser, the delivery date, and the product name and weight. It requires, rather than allows, the commissioner to require directions for use of feeds containing drugs and requires the purpose and amount of each drug and the name of each active ingredient to be included. It also requires precautionary statements as determined necessary by the DOA.

**Adulterated Commercial Feed**

By law, commercial or customer-formula feed is adulterated if (1) anyone has added a poisonous, deleterious, or nonnutritive ingredient in sufficient quantity to cause harm under normal use or (2) its quality or composition differs from its label. The bill expands the ways food can be considered adulterated to include (1) ingredients present but which were not added in manufacture if they may cause harm, (2) certain substances identified as unsafe under the FDCA and (3) other ingredients or conditions.

Specifically, adulterated feed includes commercial feed:

1. containing added substances that may be unsafe, unless the substance is a pesticide used in or on raw agricultural commodities or a food additive not considered unsafe under the FDCA;
2. containing food or color additives or new animal drugs considered unsafe under the FDCA;
3. containing filthy, putrid, or decomposed substances or diseased animals, or animals killed by means other than slaughter;
4. containing drugs made, processed, or packaged in facilities or with controls that do not meet the standards set in regulation by the DOA;
5. prepared, packed, or held in unsanitary conditions or packed in containers composed of poisonous or deleterious substances; 6. intentionally subject to radiation;
6. missing a valuable constituent or containing a less valuable substitute; or
7. containing viable weed seeds in excess of the limits established by DOA regulations.

It also includes raw agricultural products containing a pesticide considered unsafe under FDCA unless (1) the pesticide was used in an allowable amount or with an



exemption; (2) the feed product was frozen, cooked, dehydrated, or otherwise processed; and (3) the pesticide residue was reduced to a safe level and to the extent possible with good manufacturing practices.

The bill authorizes the DOA commissioner to adopt regulations to assure the facilities and controls for drugs used in feed are safe and meet their claimed quality and purity characteristics. The regulations must include the good manufacturing practice requirements for medicated articles and feeds under the FDCA unless she determines they are not appropriate.

### **Prohibited Activities and Penalties**

By law, the distribution of misbranded or adulterated commercial or customer-formula feed is prohibited. The bill expands the prohibition to include manufacture of misbranded or adulterated commercial feed. It also prohibits failure to obtain a license or registration for manufacture or distribution of feeds, but the bill does not offer such a license.

The bill eliminates the penalties, other than withdrawal or condemnation, for violating the commercial feed requirements. Under current law, the fines for first and second offenses are between \$100-\$300 and \$300-\$500, respectively.

### **Inspection, Sampling, and Analysis**

By law, the DOA may, upon presenting proper identification, enter and inspect, at reasonable times and in reasonable manners, feed manufacturing, processing, packaging, and distribution facilities, equipment, and vehicles. The department may take and analyze feed or ingredient samples.

The bill requires that the DOA present written notice upon request to enter and inspect, complete the inspection promptly, and provide notice when it is done. If the owner of the facility refuses entry, the DOA may apply to the Superior Court for a warrant. The bill also requires that the DOA provide an appropriate employee of the facility with a receipt describing the samples taken. If a sample is in violation of the law, the owner may, within 30 days of the notice of violation, request the DOA to return the unused sample

portion.

## **BACKGROUND**

### **Commercial Feed**

Generally commercial feed is any feed used for pets and other animals, except unmixed seeds; commodities such as hay, straw, silage, husks and other agricultural commodities not mixed with certain other materials; and individual substances not mixed with other materials.

## **COMMITTEE ACTION**

### Environment Committee

Joint Favorable Substitute Change of Reference  
Yea 22      Nay 0

### Judiciary Committee

Joint Favorable Substitute  
Yea 39      Nay 0